# Fayetteville Public Library
# A Component Unit of the City of Fayetteville, Arkansas

## Independent Auditor's Report and Financial Statements

December 31, 2023

## Contents

**Independent Auditor's Report** ..... 1

**Management's Discussion and Analysis** ..... 4

**Financial Statements**

Governmental Funds Balance Sheet/Statement of Net Position ..... 9

Statement of Governmental Funds Revenues, Expenditures and Changes in Fund Balances/Statement of Activities ..... 10

Notes to Financial Statements ..... 11

**Required Supplementary Information**

Budgetary Comparison Schedule and Notes to Required Supplementary Information ..... 23

Schedule of Expenditures of Federal Awards ..... 25

Notes to the Schedule of Expenditures of Federal Awards ..... 26

**Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* – Independent Auditor's Report** ..... 27

**Report on Compliance for the Major Federal Program and Report on Internal Control over Compliance – Independent Auditor's Report** ..... 29

**Schedule of Findings and Questioned Costs** ..... 32

**Summary Schedule of Prior Audit Findings** ..... 34

Forvis Mazars, LLP
5115 W. JB Hunt Drive
Rogers, AR 72758
P 479.845.0270 | F 479.845.0840
forvismazars.us

# Independent Auditor's Report

Board of Trustees
Fayetteville Public Library
Fayetteville, Arkansas

## Report on the Audit of the Financial Statements

### *Opinions*

We have audited the financial statements of the governmental activities and each major fund of the Fayetteville Public Library (Library), a component unit of the City of Fayetteville, Arkansas, as of and for the year ended December 31, 2023 and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Library, as of December 31, 2023 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## *Other Information*

### *Report on Summarized Comparative Information*

We have previously audited the Library's December 31, 2022 financial statements, and we expressed unmodified opinions on the respective financial statements of the governmental activities and each major fund in our report dated October 25, 2023. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2022, is consistent, in all material respects, with the audited financial statements from which it has been derived.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 2, 2024, on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standar*ds in considering Library's internal control over financial reporting and compliance.

Forvis Mazars, LLP

**Rogers, Arkansas**
**August 2, 2024**

## *Introduction*

As management of the Fayetteville Public Library (Library), we offer readers of the Library's financial statements this narrative overview and analysis of the Library's financial activities for the year ended December 31, 2023. It should be read in conjunction with the accompanying basic financial statements of the Library. The basic financial statements of the Library include the Fayetteville Public Library Foundation (Foundation), which is a blended component unit of the Library.

## *Financial Highlights*

Key financial highlights for 2023 are as follows:

- The assets of the Library exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by $53,588,441 (*net position*). Unrestricted net position of $18,381,691 of which $13,343,570 may be used to meet the Library's ongoing obligations and $3,834,656 is available to meet the Foundation obligations.
- Total net position increased by $1,943,525. The Library's portion of net position increased by $2,201,794 or 7%. The Foundation's net position decreased by $258,269 or 1%.
- As of the close of the current year, the Library's governmental funds reported ending fund balances of $7,617,825 attributable to the Library and $8,710,693 attributable to its Foundation, an increase of $1,376,170 or 22% for the Library and an increase of $1,314,347 or 18% for the Foundation in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the governmental funds was $7,490,743 or 61% of total governmental fund expenditures. The Library portion of this amount excluding its Foundation was $7,490,743 or 61% of Library governmental fund expenditures.

## *Overview of Financial Statements*

This annual report consists of three parts: *management's discussion and analysis* (this section), the *basic financial statements* and *required supplementary information* (Budgetary Comparison Schedule). The basic financial statements include information that presents two different views of the Library.

The Library's basic financial statements not only include the Library but also its blended component unit, Fayetteville Public Library Foundation (the "Foundation"). The Foundation, although a legal separate entity, is, in substance, part of the Library's operations since its primary function is to raise funds for the benefit of the Library. The Board of Directors for the Foundation is appointed by the Board of Trustees for the Library. The effect of the transactions between the Library and Foundation is eliminated in the basic financial statements.

Governmental funds are used to account for essentially the same functions reported as in the government-wide financial statements (statement of net position and statement of activities columns on pages 9 and 10, respectively). However, unlike the government-wide financial statements, government fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Library's near-term financing requirements.

Major funds of the Library are as follows:

General Fund – This is the Library's primary operating fund. It accounts for all financial resources of the general government.

Fayetteville Public Library (FPL) Foundation Fund – This fund accounts for restricted and unrestricted contributions and other funds of the Library not included in the General Fund.

The adjustment column of the financial statements represents adjustments necessary to convert the governmental fund financial statements to the government-wide financial statements under the full accrual method of accounting. The adjustments columns provide reconciliations to facilitate the comparison between the governmental fund and government-wide financial statements.

The fourth column presents the Library's *government-wide financial statements* which are designed to provide readers with a broad overview of the Library's finances in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Library's assets, liabilities, and deferred inflows/outflows of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The *statement of activities* presents information showing how the Library's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Because the focus of the governmental fund is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental fund with similar information presented for the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Library's near-term financing decisions.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

## *Government-Wide Financial Analysis*

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Library, assets exceeded liabilities and deferred inflows of resources by $53,588,441 at the close of the most recent fiscal year.

A portion of the Library's net position (34%) is unrestricted and may be used to meet the Library's ongoing obligations to citizens and creditors.

## Statements of Net Position

| | 12/31/2023 | 12/31/2022 |
|---|---|---|
| Current and Other Assets | $ 27,387,253 | $ 25,624,848 |
| Capital Assets, net | 33,126,148 | 33,979,955 |
| Total Assets | 60,513,401 | 59,604,803 |
| Current and Other Liabilities | 6,924,960 | 7,959,887 |
| Total Liabilities | 6,924,960 | 7,959,887 |
| Net Investment in Capital Assets | 27,596,672 | 26,952,523 |
| Restricted | 7,610,078 | 6,930,261 |
| Unrestricted | 18,381,691 | 17,762,132 |
| **Total Net Position** | $ 53,588,441 | $ 51,644,916 |

An additional portion of the net position (51%) reflects its net investment in capital assets (*e.g.*, land, buildings, library materials and furniture and equipment). The Library uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. The remaining balance of net position (14%) represents resources that are subject to external restrictions on how they may be used. Combined unrestricted net position increased 3% and total net position increased 4% due to revenues exceeding expenses in 2023 by $1,943,525.

## Statements of Activities

| | 12/31/2023 | 12/31/2022 |
|---|---|---|
| **Revenues** | | |
| Grants and contributions | $ 5,375,493 | $ 4,561,997 |
| Property taxes | 9,223,129 | 7,711,846 |
| Fines and fees | 102,915 | 63,690 |
| Investment income (loss) | 796,829 | (438,330) |
| Loss on sale of capital assets | - | (23) |
| Miscellaneous | 747,165 | 836,753 |
| Total revenues | 16,245,531 | 12,735,933 |
| **Expenses** | 14,302,006 | 13,052,321 |
| **Changes in Net Position** | 1,943,525 | (316,388) |
| **Net Position, Beginning of Year** | 51,644,916 | 51,961,304 |
| **Net Position, End of Year** | $ 53,588,441 | $ 51,644,916 |

In 2023, revenues increased by $3,509,598 or 28% and expenses increased by $1,249,685 or 10% primarily due to:

- An increase in property tax revenue of $1,511,283.
- An increase in investment income of $1,235,159 due to an overall increase in market performance in 2023 as compared to 2022.
- An increase in grant revenue of $876,681 due to federal funding received in 2023.
- An increase in personnel services of $317,601 due to the Library expansion.
- An increase in materials and supplies of $304,420 due to the Library expansion.
- An increase in other expenses of $392,957 due to federal grant expenditures in 2023.

### *Financial Analysis of the Governmental Fund*

As noted earlier, the focus of the Library's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Library's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a Library's net resources available for discretionary use at the end of the fiscal year.

As of the end of the current fiscal year, the general fund of the Library reported ending fund balances of $7,617,825. Approximately, 98% of the Library's ending fund balance amount constitutes unassigned fund balance, which is available for spending at the Library's discretion. The remainder of the fund balance has spending constraints placed on the purpose for which resources can be used.

As of the end of the current fiscal year, the FPL Foundation fund reported ending fund balances of $8,710,693. 100% of the fund balance has spending constraints placed on the purpose for which resources can be used.

The total fund balance of the general fund of the Library increased by $1,376,170 during the current fiscal year. A key factor in the change is an increase in the property tax revenue for the Library.

The total fund balance of the FPL Foundation fund increased by $1,314,347 during the current fiscal year. A key factor in the change is an increase in investment income for the Foundation.

### *Capital Assets*

At the end of 2023, the Library had $33,126,148 investment in capital assets, as detailed in *Note 4* to the financial statements, a decrease of $853,807. The decrease is primarily due to capital assets additions in the amount of $1,269,223, net of depreciation expense of $2,123,030.

### *Long-Term Debt*

At the end of 2023, the Foundation had total debt outstanding of $5,453,187. This is a decrease of $1,583,253 from 2022 mainly due to regularly schedule principal reduction on the outstanding debt due to amounts received on pledges.

### *Budgetary Highlights*

Differences between the final budget and the actual results (budgetary basis) as reported on page 28 can be briefly summarized as follows:

- Total revenues were over budget by 2.1%.
- Total expenditures were under budget by 25.7%.
- Overall change in fund balance was $1,376,170.

### *Economic Factors and Next Year's Budget*

Economic conditions for the Library continued to show improvement compared to 2023. Assessed value for total property used for property tax revenue for the Library has shown stable growth throughout the years and continued to increase by 13.0% in 2023.

The Library's adopted operating budget for 2024 was decreased to $13.8 million which was a $2.8 million decrease from the 2023 budget. Revenues in the 2024 budget decrease appx 900 thousand from the 2023 budget. These decreases were primarily due to 2023 grant revenue and expenditures not expected to be repeated in 2024.

The Library continues to face uncertain economic conditions in 2024. However, even though future economic conditions remain unclear at this time, the administration of the Library feels confident that the economic future of the Library remains very bright in the long run.

### *Contacting the Library's Financial Management*

This financial report is designed to provide a general overview of the Library's finances for all those with an interest in them. Questions concerning any of the information provided in this report or requests for additional financial information should be mailed to the following address:

Office of the Director of Financial Services
Fayetteville Public Library
401 W. Mountain
Fayetteville, AR 72701

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Governmental Funds Balance Sheet/Statement of Net Position**
**(with summarized comparative financial information for the statement of net position for the year ended December 31, 2022)**
**December 31, 2023**

| | General Fund | FPL Foundation Fund | Total |
|---|---|---|---|
| **Assets** | | | |
| Cash and cash equivalents | $ 3,797,890 | $ 1,457,578 | $ 5,255,468 |
| Investments | 3,282,889 | 188,337 | 3,471,226 |
| Accounts receivable | 84,858 | 2,373 | 87,231 |
| Property taxes receivable, net | 9,336,343 | - | 9,336,343 |
| Pledges receivable, net | - | 1,636,216 | 1,636,216 |
| Grants receivable | 233,792 | 11,725 | 245,517 |
| Other receivable | 3,354 | | 3,354 |
| Accrued interest receivable | 11,280 | 22,320 | 33,600 |
| Due from other funds | 385,331 | - | 385,331 |
| Prepaid expense | 127,082 | - | 127,082 |
| Long term note receivable | - | 467,408 | 467,408 |
| Restricted | | | |
| Cash and cash equivalents | - | 1,774,705 | 1,774,705 |
| Investments | - | 4,938,981 | 4,938,981 |
| Accrued interest receivable | - | 10,122 | 10,122 |
| Capital assets, net | - | - | - |
| Total assets | 17,262,819 | 10,509,765 | 27,772,584 |
| **Liabilities** | | | |
| Accounts payable | 228,174 | 262,638 | 490,812 |
| Accrued expenses | 163,914 | 23,927 | 187,841 |
| Due to other funds | - | 385,331 | 385,331 |
| Notes payable | - | - | - |
| Unearned revenue | 412,840 | - | 412,840 |
| Total liabilities | 804,928 | 671,896 | 1,476,824 |
| **Deferred Inflows of Resources** | | | |
| Unavailable revenue - property taxes | 8,840,066 | - | 8,840,066 |
| Unavailable revenue - contributions | - | 1,127,176 | 1,127,176 |
| Total deferred inflows of resources | 8,840,066 | 1,127,176 | 9,967,242 |
| **Fund Balances/Net Position** | | | |
| Fund balances | | | |
| Nonspendable | | | |
| Prepaid expense | 127,082 | - | 127,082 |
| Permanent endowment | - | 1,250,000 | 1,250,000 |
| Restricted | - | 3,626,037 | 3,626,037 |
| Assigned | - | 3,834,656 | 3,834,656 |
| Unassigned | 7,490,743 | - | 7,490,743 |
| Total fund balances | 7,617,825 | 8,710,693 | 16,328,518 |
| Total liabilities, deferred inflows, and fund balances | $ 17,262,819 | $ 10,509,765 | $ 27,772,584 |
| Net position | | | |
| Net investment in capital assets | | | |
| Restricted for capital assets | | | |
| Expendable | | | |
| Nonexpendable | | | |
| Restricted for debt service | | | |
| Expendable | | | |
| Restricted for children's library | | | |
| Nonexpendable | | | |
| Restricted for the volunteer program | | | |
| Expendable | | | |
| Restricted for NEH Grant | | | |
| Expendable | | | |
| Restricted for capital campaign expansion | | | |
| Unrestricted | | | |
| Total net position | | | |

***See Notes to Financial Statements***

| Adjustments | Statement of Net Position | 2022 Summarized Statement of Net Position |
|---|---|---|
| $ - | $ 5,255,468 | $ 5,093,511 |
| - | 3,471,226 | 2,593,820 |
| - | 87,231 | 44,615 |
| - | 9,336,343 | 8,309,552 |
| - | 1,636,216 | 3,561,571 |
| - | 245,517 | - |
| - | 3,354 | - |
| - | 33,600 | 5,280 |
| (385,331) | - | - |
| - | 127,082 | 97,266 |
| - | 467,408 | - |
| | | |
| - | 1,774,705 | 2,337,980 |
| - | 4,938,981 | 3,571,454 |
| - | 10,122 | 9,799 |
| 33,126,148 | 33,126,148 | 33,979,955 |
| 32,740,817 | 60,513,401 | 59,604,803 |
| | | |
| - | 490,812 | 338,136 |
| 380,280 | 568,121 | 475,630 |
| (385,331) | - | - |
| 5,453,187 | 5,453,187 | 7,036,440 |
| - | 412,840 | 109,681 |
| 5,448,136 | 6,924,960 | 7,959,887 |
| | | |
| (8,840,066) | - | - |
| (1,127,176) | - | - |
| (9,967,242) | - | - |
| | | |
| (127,082) | | |
| (1,250,000) | | |
| (3,626,037) | | |
| (3,834,656) | | |
| (7,490,743) | | |
| (16,328,518) | | |
| | | |
| 27,596,672 | 27,596,672 | 26,952,523 |
| 52,638 | 52,638 | 32,039 |
| 500,000 | 500,000 | 500,000 |
| 2,734,041 | 2,734,041 | 2,421,920 |
| 750,000 | 750,000 | 750,000 |
| 511,612 | 511,612 | 458,988 |
| 3,061,787 | 3,061,787 | 2,767,314 |
| 18,381,691 | 18,381,691 | 17,762,132 |
| $ 53,588,441 | $ 53,588,441 | $ 51,644,916 |

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Statement of Governmental Funds Revenues, Expenditures and Changes in Fund Balances/Statement of Activities**
**(with summarized comparative financial information for the statement of activities for the year ended December 31, 2022)**
**December 31, 2023**

| | General Fund | FPL Foundation Fund | Total |
|---|---|---|---|
| **Revenues** | | | |
| Contributions | | | |
| From primary government | $ 3,281,401 | $ - | $ 3,281,401 |
| Capital Campaign - Expansion | - | 2,835,197 | 2,835,197 |
| Other | 58,325 | 61,793 | 120,118 |
| Property taxes | 8,301,804 | - | 8,301,804 |
| Investment income (loss) | 207,728 | 589,101 | 796,829 |
| Fines and fees | 102,915 | - | 102,915 |
| Grant revenue | 887,026 | 471,352 | 1,358,378 |
| State aid | 164,462 | - | 164,462 |
| Loss on sale of capital assets | - | - | - |
| Miscellaneous | 484,968 | 242,004 | 726,972 |
| Total revenues | 13,488,629 | 4,199,447 | 17,688,076 |
| **Expenditures/Expenses** | | | |
| Current | | | |
| Personnel services | 5,416,970 | 187,583 | 5,604,553 |
| Services and charges | 1,815,506 | - | 1,815,506 |
| Materials and supplies | 756,192 | - | 756,192 |
| Maintenance | 365,419 | - | 365,419 |
| Public relations | - | 15,018 | 15,018 |
| Depreciation | - | - | - |
| Other | 146,129 | 549,391 | 695,520 |
| Transfers to primary government | 2,658,269 | - | 2,658,269 |
| Capital outlay | 1,171,295 | 97,928 | 1,269,223 |
| Debt Service | | | |
| Principal | - | 1,583,253 | 1,583,253 |
| Interest | - | 254,799 | 254,799 |
| Total expenditures/expenses | 12,329,780 | 2,687,972 | 15,017,752 |
| **Excess (Deficiency) of Revenues Over Expenditures** | 1,158,849 | 1,511,475 | 2,670,324 |
| **Other Financing Sources (Uses)** | | | |
| Transfers - internal activities | 197,128 | (197,128) | - |
| Insurance recoveries | 20,193 | - | 20,193 |
| Total other financing sources (uses) | 217,321 | (197,128) | 20,193 |
| Net change in fund balances | 1,376,170 | 1,314,347 | 2,690,517 |
| Change in net position | | | |
| **Fund Balances/Net Position** | | | |
| Beginning of the year | 6,241,655 | 7,396,346 | 13,638,001 |
| End of year | $ 7,617,825 | $ 8,710,693 | $ 16,328,518 |

***See Notes to Financial Statements***

| Adjustments | Statement of Activities | 2022 Summarized Statement of Activities |
|---|---|---|
| $ - | $ 3,281,401 | $ 2,759,401 |
| (2,384,063) | 451,134 | 1,074,636 |
| - | 120,118 | 84,909 |
| 921,325 | 9,223,129 | 7,711,846 |
| - | 796,829 | (438,330) |
| - | 102,915 | 63,690 |
| - | 1,358,378 | 481,697 |
| - | 164,462 | 161,354 |
| - | - | (23) |
| 20,193 | 747,165 | 836,753 |
| (1,442,545) | 16,245,531 | 12,735,933 |
| 13,700 | 5,618,253 | 5,300,652 |
| - | 1,815,506 | 1,810,222 |
| - | 756,192 | 451,772 |
| - | 365,419 | 296,044 |
| - | 15,018 | 17,860 |
| 2,123,030 | 2,123,030 | 2,377,871 |
| - | 695,520 | 302,563 |
| - | 2,658,269 | 2,156,193 |
| (1,269,223) | - | - |
| (1,583,253) | - | - |
| - | 254,799 | 339,144 |
| (715,746) | 14,302,006 | 13,052,321 |
| - | - | - |
| - | - | - |
| (20,193) | - | - |
| (20,193) | - | - |
| (2,690,517) | - | - |
| 1,943,525 | 1,943,525 | (316,388) |
| 38,006,915 | 51,644,916 | 51,961,304 |
| $ 37,259,923 | $ 53,588,441 | $ 51,644,916 |

## Note 1. Nature of Operations and Summary of Significant Accounting Policies

### *Nature of Operations and Reporting Entity*

Fayetteville Public Library (Library) is located in Fayetteville, Arkansas. The Library is a component unit of the City of Fayetteville, Arkansas (City). The Mayor of the City appoints all seven members of the Library's Board of Trustees and the City provides the Library with financial assistance and a major portion of the Library's budget. The accompanying financial statements present the Library and its component unit, an entity for which the Library is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the Library's operations.

**Blended Component Unit**. The Fayetteville Public Library Foundation (Foundation) provides fundraising for the Library and is governed by a board comprised of members appointed by the Board of Trustees of the Library. The Foundation is reported as the Library's other major governmental fund. Complete financial statements of the Foundation may be obtained from the office of its Director of Development at 401 W. Mountain, Fayetteville, Arkansas.

### *Measurement Focus, Basis of Accounting and Presentation*

#### *Government-Wide Financial Statements*

The government-wide financial statements of the Library have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets and liabilities from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from government-mandated nonexchange transactions (principally grants and property taxes) are recognized when all applicable eligibility requirements are met. Revenues and expenses include exchange transactions and program-specific, government-mandated nonexchange transactions. The Library first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position are available.

#### *Fund Financial Statements*

Fund financial statements provide information about the Library's funds.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. "Available" means collectible within the current period or soon enough thereafter to pay current liabilities. The Library considers revenues to be available if the revenues are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Major revenue sources susceptible to accrual include property taxes and grants.

#### *Fund Accounting*

The financial activities of the Library are recorded in individual funds. A fund is a separate accounting entity with a self-balancing set of accounts. The Library uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The Library reports the following major governmental funds:

General Fund – This is the Library's primary operating fund. It accounts for all financial resources of the general government.

Fayetteville Public Library (FPL) Foundation Fund – This fund accounts for restricted and unrestricted contributions and other funds of the Library not included in the General Fund.

### *Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred inflows/outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses and other changes in net position during the reporting period. Actual results could differ from those estimates.

### *Cash Equivalents*

The Library considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2023, cash equivalents consisted of money market funds with brokers.

Restricted cash equivalents consist of those short-term liquid investments held for use by the Library that have been limited by donors to a specific time period or purpose.

### *Property Taxes*

Property taxes are levied each November 1 on the assessed value listed as of January 1 for all real and personal property. The property tax is considered due on the first Monday in February (the lien date) after the levy; however, the tax is not considered delinquent until October 16 of that year. As a result, the majority of the tax is not collected within the time frame necessary to finance the liabilities of the current period. Property taxes, which remain delinquent for a period of three years, are certified to the land commissioner where a lien is recorded and held on file. If property taxes remain delinquent for a period of seven years, the property will be subsequently sold by the land commissioner.

In the governmental funds, property taxes are measurable when levied even though not available. As a result, at December 31, 2023, property taxes receivable of $9,336,343 and related deferred inflows of resources of $8,840,066 have been recorded in the governmental funds. In the government-wide statement of net position, property taxes are considered earned at the time levied. In addition to property taxes levied, any delinquent taxes are recorded net of amounts considered uncollectible. The appraised value of taxable property upon which the property tax is levied is determined by the county assessor. The assessor estimates full market value of the property and applies the statutory rate of 20% to arrive at assessed value.

During August 2016, the City of Fayetteville, Arkansas held a special election related to an increase in property taxes for the benefit of the Library. An increase of one and one-half (1.5) mills was passed as it relates to the maintenance and operation of the Fayetteville Public Library. In addition, a separate tax of one and two-tenths (1.2) mills was passed to be pledged to the issuance of bonds not to exceed $26,500,000 to finance capital improvements to the Fayetteville Public Library. These bonds were issued in June 2017. Property taxes of $2,734,041 for the 1.2 mills are included in the property tax receivable of $9,336,343 and are shown as restricted for debt service on the Statement of Net Position.

### *Pledges Receivable*

Pledges receivable consist of promises to give made by donors. Pledges receivable are recorded net of estimated uncollectible amounts and discounted to present value for pledges due in more than one year. The Foundation provides an allowance for doubtful accounts, which is based upon a review of outstanding receivables, historical collection information and existing economic conditions.

### *Notes Receivable*

Notes receivable consist of amounts due from sale of property. Notes receivable is recorded net of estimated uncollectible amounts. The Foundation provides an allowance for doubtful accounts, which is based upon a review of outstanding receivables, historical collection information and existing economic conditions.

### *Investments and Investment Income*

Investments in U.S. Treasury, agency and instrumentality obligations with a remaining maturity of one year or less at time of acquisition and in nonnegotiable certificates of deposit are carried at amortized cost. All other investments are carried at fair value. Fair value is determined using quoted market prices.

Restricted investments consist of those investments held for use by the Library that have been limited by donors to a specific time period or purpose

Investment earnings include dividend and interest income, realized gains and losses on investments carried at other than fair value and the net change for the year in the fair value of investments carried at fair value.

### *Capital Assets*

Capital assets are recorded at cost at the date of acquisition, or acquisition value at the date of donation if acquired by gift. Depreciation is computed using the straight-line method over the estimated useful life of each asset. The following estimated useful lives are being used by the Library:

| | |
|---|---|
| Film | 5 years |
| Books & Publications | 3-10 years |
| Software | 5-10 years |
| Equipment | 5-15 years |
| Furniture & Fixtures | 5-20 years |
| Buildings | 30-50 years |

### *Collections*

All collections of works of art, historical treasures, and similar assets are capitalized. Items added to the collections are capitalized at cost if purchased or at estimated acquisition value on the acquisition date if donated. Collection items sold or removed are reported as unrestricted or temporarily restricted gains or losses depending on donor stipulations, if any, placed on the items at the time of acquisition. These collections are considered inexhaustible and have extraordinarily long useful lives, and as such, these items are not depreciated.

### *Compensated Absences*

Library policies permit most employees to accumulate leave with pay benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as accrued leave benefits are earned whether the employee is expected to realize the benefit as time off or in cash. Compensated absence liabilities are computed using the regular pay rates in effect at the balance sheet date plus an additional amount for compensation-related payments such as social security and Medicare taxes computed using rates in effect at that date. The estimated compensated absences liability is included in accrued expenses on the statement of net position.

### *Deferred Outflows of Resources and Deferred Inflows of Resources*

A deferred inflow of resources is an acquisition of net position by the Library that is applicable to a future reporting period and a deferred outflow of resources is a consumption of net position by the Library that is applicable to a future period. Both deferred inflows and outflows are reported in the statement of net position but are not recognized in the financial statements as revenues and expenditures until the period(s) to which they relate. The governmental funds report unavailable revenues from two sources: property taxes and contributions. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The statement of net position reports unavailable revenue from contributions only due to time restrictions.

### *Net Position*

Net position of the Library is classified in four components. Net investment in capital assets consist of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted expendable net position is noncapital assets that must be used for a particular purpose as specified by creditors, grantors, or donors external to the Library. Restricted nonexpendable net position is noncapital assets whose restrictions are permanent in nature as specified by donors external to the Library. Unrestricted net position is remaining assets and deferred outflows less remaining liabilities and deferred inflows that do not meet the definition of net investment in capital assets, restricted expendable or restricted nonexpendable.

When both restricted and unrestricted resources are available for use, it is the Library's policy to use restricted resources first, then unrestricted resources as they are needed.

### *Fund Balance – Governmental Funds*

The fund balances for the Library's governmental funds are displayed in four components:

*Nonspendable* – Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

*Restricted* – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

*Assigned* – Assigned fund balances include amounts intended to be used for specific purposes as specified by the Foundation's management or governing board.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

The Library considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unassigned fund balance is available. The Library applies restricted amounts first, and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

### *Income Taxes*

The Foundation is exempt from income taxes under section 501 of the Internal Revenue Code and similar provision of state law. However, the Foundation is subject to federal income tax on any unrelated business taxable income. The Foundation files tax returns in the U.S. Federal Jurisdiction.

## Note 2. Reconciliation of Fund Financial Statements to Government-Wide Financial Statements

Total fund balances and the net change in fund balances of the Library's General Fund and the FPL Foundation Fund differs from net position and change in net position of the governmental activities reported in the statement of net position and statement of activities. These differences primarily result from the long-term economic focus of the statement of net position and statement of activities versus the current financial resources focus of the governmental fund balance sheet and the statement of revenues, expenditures, and changes in fund balances. The following are reconciliations of fund balances to net position and the net change in fund balances to the net change in net position:

| | |
|---|---|
| Total fund balances | $ 16,328,518 |
| Amounts reported in the statement of net position are different because: | |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. | 33,126,148 |
| Amounts reported as deferred inflows of resources are not recognized at the fund level on the modified accrual basis are reported as revenues on the full accrual basis in the government-wide financial statements. | 9,967,242 |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. | |
| Accrued compensated absences | (380,280) |
| Notes payable | (5,453,187) |
| Total net position | $ 53,588,441 |

| | | |
|---|---|---|
| Change in fund balances | $ | 2,690,517 |
| Amounts reported in the statement of activities are different because: | | |
| Governmental funds report capital outlays as expenditures. However, for government-wide statements, the costs of those assets are allocated over estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. | | (853,807) |
| Contribution revenues that do not provide current financial resources are not reported as revenues for the funds but are reported as revenues in the statement of activities. | | (2,384,063) |
| Property tax revenues that do not provide current financial resources are not reported as revenues for the funds but are reported as revenues in the statement of activities. | | 921,325 |
| The issuance of long-term debt provides current financial resources to governmental funds, while the repayment consumes current financial resources. Neither transaction has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt. | | 1,583,253 |
| Accrued expenses, such as compensated absences reported in the statement of activities do not require the use of current financial resources, and, therefore, are not expenditures in the funds. | | (13,700) |
| Change in net position | $ | 1,943,525 |

## Note 3. Deposits, Investments and Investment Income

### *Deposits*

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it.

State law requires collateralization of all deposits of public funds with federal depository insurance, bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities of the state of Arkansas. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

### *Library*

The Library's deposit policy for custodial credit risk requires compliance with the provisions of state law. At December 31, 2023, the Library had bank balances of $1,159,788 that were all insured (FDIC) or collateralized with securities held by the Library or the Library's agents in the Library's name. The carrying value of these deposits as of December 31, 2023, was $1,191,413.

### *Foundation*

The Foundation's deposit policy for custodial credit risk requires compliance with the provisions of state law. At December 31, 2023, $2,068,167 that were all insured (FDIC) or collateralized with securities held by the Foundation or the Foundation's agent in the Foundation's name. The carrying value of these deposits as of December 31, 2023 was $2,108,663.

### *Investments*

*Library*

The Library may legally invest in direct obligations of the U.S. Government and agencies, collateralized certificates of deposit, prerefunded municipal bonds, corporate bonds, collateralized repurchase agreements, treasury money markets, local government trusts and savings accounts.

At December 31, 2023, the Library had the following investments and maturities:

| | | Maturities in Years | | |
|---|---|---|---|---|
| **Type** | **Fair Value** | **Less than 1** | **1-5** | **6-10** |
| U.S. treasury obligations | $ 2,823,638 | $ 2,124,836 | $ 698,801 | $ - |
| Money market mutual funds | 2,601,528 | 2,601,528 | - | - |
| Corporate bonds | 459,251 | - | 433,120 | 26,131 |
| | $ 5,884,417 | $ 4,726,364 | $ 1,131,921 | $ 26,131 |

In compliance with GASB Statement No. 72, *Fair Value Measurement and Application*, the Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Library had the following recurring fair value measurements as of December 31, 2023:

- U.S. treasury obligations of $2,823,638 are valued using quoted market prices (Level 1 inputs).
- Money market mutual funds of $2,601,528 are valued using quoted market prices (Level 1 inputs).
- Corporate bonds of $459,251 are valued using quoted market prices (Level 1 inputs).

Interest Rate Risk – As a means of limiting its exposure to fair value losses arising from rising interest rates, the Library's investment policy attempts to match investment maturities with cash flow requirements. Money market mutual funds are used to meet the short term cash flow needs of the Library. Other investments are allowed within a range of maturities of 90 days to 10 years and over. Some of the Library's investments have maturities over five years to maximize interest earnings.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Library's investment policy does not address custodial credit risk.

Credit Risk – Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. It is the Library's policy to invest no more than 20% in corporate debt or in securities of a management type investment company or investment trust. It is the Library's policy to limit its investments in corporate bonds to issues that are rated investment grade by Standard & Poor's and Moody's Investors Service and shall maintain an A- average rating or better for Standard & Poor's and an A3 average rating or better for Moody's Investors Service. Investment in commercial paper will be rated A-1/P-1. At December 31, 2023, the Library's investments in U.S. agencies obligations and corporate bonds were rated an average rate of AA by Standard & Poor rating and an average rate of Aa1 by Moody's Investors Service.

Concentration of Credit Risk – The Library's policy states that investments shall be diversified by limiting investments to avoid concentration in securities from a specific issuer less than or equal to 5% of the cost basis of the Library's portfolio at the time of purchase.

*Foundation*

At December 31, 2023, the Foundation had the following investments and maturities:

| | | Maturities in Years | | |
|---|---|---|---|---|
| **Type** | **Fair Value** | **Less than 1** | **1-5** | **6-10** |
| Corporate bonds | $ 900,365 | $ 130,359 | $ 639,752 | $ 130,254 |
| Money market mutual funds | 1,123,630 | 1,123,630 | - | - |
| U.S. treasury obligations | 970,938 | 574,200 | 396,738 | - |
| | 2,994,933 | 1,828,189 | $ 1,036,490 | $ 130,254 |
| Corporate stocks | 2,260,986 | | | |
| Exchange-traded funds | 185,446 | | | |
| Certificates of deposit | 681,877 | | | |
| Mutual funds | 127,696 | | | |
| | $ 9,245,871 | | | |

In compliance with GASB 72, the Foundation categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Foundation had the following recurring fair value measurements as of December 31, 2023:

- Corporate bonds and stocks of $900,365 and $2,260,986, respectively, are valued using quoted market prices (Level 1 inputs).
- Money market mutual funds and mutual funds of $1,123,630 and $127,696, respectively, are valued using quoted market prices (Level 1 inputs).
- Exchange-trade funds of $185,446 are valued using quoted market prices (Level 1 inputs).

- Certificates of deposits of $681,877 are valued using observable inputs for similar securities (Level 2 inputs).
- U.S. agency obligations of $970,938 are valued using quoted market prices (Level 1 inputs).

Interest Rate Risk – As a means of limiting its exposure to fair value losses arising from rising interest rates, the Foundation's investment policy limits its investment fixed income portfolio to maturities of no more than 10 years or non-public in nature.

Credit Risk - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. It is the Foundation's policy to limit its investments in corporate bonds to issues that are rated investment grade by Standard & Poor's and Moody's Investors Service and shall maintain an A+ average rating or better for Standard & Poor's and an A1 average rating or better for Moody's Investors Service. At December 31, 2023, the Foundation's investments in U.S. agencies obligations and corporate bonds were rated an average rate of A by Standard & Poor rating and an average rate of A1 by Moody's Investors Service.

Custodial Credit Risk - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Foundation will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Foundation's investment policy does not address custodial credit risk.

Concentration of Credit Risk - The Foundation's investment policy dictates that except for U.S. Treasury or agency obligations, the Foundation's investment portfolio shall contain no more than 5% exposure to any issuer.

### *Summary of Carrying Values*

The carrying values of deposits and investments shown above are included in the statement of net position as follows:

| | |
|---|---|
| Carrying value | |
| Library | |
| Deposits | $ 1,191,413 |
| Cash on hand | 4,949 |
| Investments | 5,884,417 |
| Foundation | |
| Deposits | 2,108,663 |
| Investments | 6,250,938 |
| | $ 15,440,380 |
| Included in the following statement of net position captions | |
| Cash and cash equivalents | $ 5,255,468 |
| Restricted cash and cash equivalents | 1,774,705 |
| Investments | 3,471,226 |
| Restricted investments | 4,938,981 |
| | $ 15,440,380 |

### *Investment Income*

Investment income for the year ended December 31, 2023 consisted of:

| | |
|---|---|
| Interest and dividend income | $ 314,503 |
| Net increase in fair value of investments | 482,326 |
| | $ 796,829 |

## Note 4. Capital Assets

Capital assets activity for the year ended December 31, 2023 was:

| | Beginning Balance | Additions | Reductions | Transfers | Ending Balance |
|---|---|---|---|---|---|
| Land | $ 2,029,755 | $ - | $ - | $ - | $ 2,029,755 |
| Buildings | 33,011,052 | 28,047 | - | - | 33,039,099 |
| Software | 359,669 | - | - | - | 359,669 |
| Books & Publications | 6,326,872 | 674,566 | - | - | 7,001,438 |
| Furniture, fixtures and equipment | 9,733,391 | 467,403 | - | 89,585 | 10,290,379 |
| Library owned art | 1,002,200 | 6,091 | - | - | 1,008,291 |
| Film | 180,000 | - | - | - | 180,000 |
| Construction in progress | 89,585 | 93,116 | - | (89,585) | 93,116 |
| | 52,732,524 | 1,269,223 | - | - | 54,001,747 |
| Less accumulated depreciation | | | | | |
| Buildings | 8,237,261 | 659,255 | - | - | 8,896,516 |
| Software | 151,837 | 27,331 | - | - | 179,168 |
| Books & Publications | 5,647,820 | 496,624 | - | - | 6,144,444 |
| Furniture, fixtures and equipment | 4,535,651 | 939,820 | - | - | 5,475,471 |
| Film | 180,000 | - | - | - | 180,000 |
| | 18,752,569 | 2,123,030 | - | | 20,875,599 |
| Capital assets, net | $ 33,979,955 | $ (853,807) | $ - | $ - | $ 33,126,148 |

## Note 5. Long-Term Loan

### *Foundation*

The Foundation had a $7,486,532 Promissory Note maturing on June 1, 2027, with annual principal payments of $500,000. At December 31, 2023, there was $5,453,187 outstanding on this loan. See rollforward below. The loan is collateralized by all pledges of the Foundation. Interest was 3.95% at December 31, 2023 and is payable monthly.

| Debt Outstanding | Balance at December 31, 2022 | Payments | Balance at December 31, 2023 |
|---|---|---|---|
| Generations Bank Loan | $ 7,036,440 | $ 1,583,253 | $ 5,453,187 |

The following is a schedule of remaining debt service payments to maturity on an annual basis:

| Year ending | Principal | Interest | Total |
|---|---|---|---|
| 2024 | $ 500,000 | $ 221,802 | $ 721,802 |
| 2025 | 500,000 | 202,051 | 702,051 |
| 2026 | 500,000 | 182,301 | 682,301 |
| 2027 | 3,953,187 | 149,191 | 4,102,378 |
| | $ 5,453,187 | $ 755,345 | $ 6,208,532 |

## Note 6. Interfund Transfers

During the year ended December 31, 2023, the following transfers were made between the Library and the Foundation:

- $69,376 transfer of funds from the Foundation to the Library for payments relating to Investments.
- $75,000 transfer of funds from the Library to the Foundation for payments relating to Investments.
- $202,752 transfer of funds from the Foundation to the Library related to federal grant funds.

## Note 7. Pension Plan

The Library contributes to a defined contribution pension plan covering substantially all employees. Pension expense is recorded for the amount of the Library's required contributions, determined in accordance with the terms of the plan. The plan is administered by Bank of Arkansas Wealth Management. The plan provides retirement benefits to plan members and their beneficiaries. Benefit provisions are contained in the plan document and were established and can be amended by action of the Library's governing body. Plan members were required to contribute, at a minimum, 3% of covered payroll up to a maximum of $19,500 for 2023. The Library's contribution is a discretionary 6% to 12% of each participant's annual compensation and both the employer and employee contributions are immediately fully vested. Contributions actually made during 2023 by plan members and the Library aggregated $298,026 and $331,205, respectively.

## Note 8. Risk Management

The Library is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

## Note 9. Foundation Endowments and Similar Funds

The Foundation's Board of Directors has established an investment policy with the objective of protecting the principal of these investments and maximizing total investment return without assuming extraordinary risks. It is the goal of the Foundation to provide spendable income levels that are reasonably stable and sufficient to ensure a proper balance between the preservation of corpus and enhancement of the purchasing power of investment earnings. As of December 31, 2023, the Foundation had a total of $52,638, of net appreciation from investment of donor-restricted endowments available for expenditure. This amount is reported in restricted fund balance in the governmental fund balance sheet and in various categories of expendable restricted net position on the statement of net position. The laws of the state of Arkansas do not currently restrict the Foundation's ability to spend net appreciation on donor-restricted endowment funds.

*Required Supplementary Information*

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Budgetary Comparison Schedule and Notes to Required Supplementary Information**
**Budgetary Basis**
**Year Ended December 31, 2023**

| | Budget | | Actual | |
|---|---|---|---|---|
| | Original | Final | Budgetary Basis | Final Budget-Budgetary Basis Variance |
| **Revenues** | | | | |
| Contributions | | | | |
| From primary government | $ 3,281,401 | $ 3,281,401 | $ 3,281,401 | $ - |
| From Foundation | - | - | 197,128 | 197,128 |
| Other | - | - | 58,325 | 58,325 |
| Property taxes | 7,681,237 | 7,681,237 | 8,301,804 | 620,567 |
| Investment income | 1,000 | 1,000 | 207,728 | 206,728 |
| Fines and fees | 62,700 | 62,700 | 102,915 | 40,215 |
| Grant revenue | 15,000 | 1,724,045 | 887,026 | (837,019) |
| State aid | 141,150 | 141,150 | 164,462 | 23,312 |
| Miscellaneous | 535,400 | 535,400 | 505,161 | (30,239) |
| Total revenues | 11,717,888 | 13,426,933 | 13,705,950 | 279,017 |
| **Expenditures** | | | | |
| Current | | | | |
| Personnel services | 5,251,492 | 5,603,203 | 5,416,970 | (186,233) |
| Materials and supplies | 2,008,503 | 3,702,195 | 756,192 | (2,946,003) |
| Services and charges | 1,777,058 | 2,255,158 | 1,815,506 | (439,652) |
| Maintenance | 350,495 | 455,457 | 365,419 | (90,038) |
| Other | - | - | 146,129 | 146,129 |
| Transfers to primary government | 2,424,000 | 2,424,000 | 2,658,269 | 234,269 |
| Other | 105,800 | 188,941 | - | (188,941) |
| Capital outlay | 912,196 | 1,967,771 | 1,171,295 | (796,476) |
| Total expenditures | 12,829,544 | 16,596,725 | 12,329,780 | (4,266,945) |
| **Excess of Revenues Over (Under) Expenditures** | (1,111,656) | (3,169,792) | 1,376,170 | 4,545,962 |
| **Change in Fund Balances** | (1,111,656) | (3,169,792) | 1,376,170 | 4,545,962 |
| **Fund Balances, Beginning of Year** | 6,241,655 | 6,241,655 | 6,241,655 | - |
| **Fund Balances, End of Year** | 5,129,999 | 3,071,863 | $ 7,617,825 | $ 4,545,962 |

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Budgetary Comparison Schedule and Notes to Required Supplementary Information**
**Budgetary Basis**
**Year Ended December 31, 2023**

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### *Budgets and Budgetary Accounting*

The annual budget is prepared on the modified accrual basis for revenues and expenditures and adopted by the Library Board of Trustees. Subsequent amendments are approved by the Board. Budgetary control is maintained at the Library program level.

The budgetary basis used for budget purposes excludes the revenues and expenditures of the Foundation since it is a blended component unit of the Library and does not adopt an annual budget.

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Schedule of Expenditures of Federal Awards**
**Year Ended December 31, 2023**

| Federal Grantor/Pass-Through Grantor/ Program or Cluster Title | Federal Assistance Listing Number | Pass-Through Entity Identifying Number | Passed Through to Subrecipients | Total Federal Expenditures |
|---|---|---|---|---|
| **Department of Treasury** | | | | |
| City of Fayetteville, Arkansas/COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | | $ - | $ 649,992 |
| **Department of Agriculture** | | | | |
| Fayetteville Public Library Foundation/Urban Agriculture and Innovative Production | 10.935 | | - | 202,752 |
| | | | $ - | $ 852,744 |

## Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Fayetteville Public Library under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Fayetteville Public Library, it is not intended to and does not present the financial position, changes in net position or cash flows of the Library.

## Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## Note 3. Indirect Cost Rate

The Fayetteville Public Library has elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

## Note 4. Federal Loan Programs

The Fayetteville Public Library did not receive or participate in any federal loan programs during the year ended December 31, 2023.

Forvis Mazars, LLP
5115 W. JB Hunt Drive
Rogers, AR 72758
P 479.845.0270 | F 479.845.0840
forvismazars.us

# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## Independent Auditor's Report

Board of Trustees
Fayetteville Public Library
Fayetteville, Arkansas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities and each major fund of the Fayetteville Public Library, as of and for the year ended December 31, 2023 and the related notes to the financial statements, which collectively comprise the Library's basis financial statements and have issued our report thereon dated August 2, 2024.

### *Report on Internal Control over Financial Reporting*

In planning and performing our audit of the financial statements, we considered the entity's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### *Report on Compliance and Other Matters*

As part of obtaining reasonable assurance about whether the entity's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### *Purpose of This Report*

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

**Rogers, Arkansas**
**August 2, 2024**

Forvis Mazars, LLP
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Rogers, AR 72758
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forvismazars.us

# Report on Compliance for the Major Federal Program and Report on Internal Control over Compliance

## Independent Auditor's Report

Board of Trustees
Fayetteville Public Library
Fayetteville, Arkansas

### Report on Compliance for the Major Federal Program

#### *Opinion on the Major Federal Program*

We have audited Fayetteville Public Library's (the Library) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the entity's major federal program for the year ended December 31, 2023. The entity's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Library complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2023.

#### *Basis for Opinion on the Major Federal Program*

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Fayetteville Public Library's compliance with the compliance requirements referred to above.

#### *Responsibilities of Management for Compliance*

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Library's federal programs.

### *Auditor's Responsibilities for the Audit of Compliance*

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Library's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Library's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Library's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Library's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Forvis Mazars, LLP

**Rogers, Arkansas**
**August 2, 2024**

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Schedule of Findings and Questioned Costs**
**Year Ended December 31, 2023**

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**Section I – Summary of Auditor's Results**

*Financial Statements*

1. The type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP was:

   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

2. Internal control over financial reporting:

| | | |
|---|---|---|
| Significant deficiency(ies) identified? | ☐ Yes | ☒ None reported |
| Material weakness(es) identified? | ☐ Yes | ☒ No |

3. Noncompliance material to the financial statements noted? ☐ Yes ☒ No

*Federal Awards*

4. Internal control over major federal awards programs:

| | | |
|---|---|---|
| Significant deficiency(ies) identified? | ☐ Yes | ☒ None reported |
| Material weakness(es) identified? | ☐ Yes | ☒ No |

5. Type of auditor's report issued on compliance for major federal award programs:

   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)? ☐ Yes ☒ No

7. Identification of major federal programs:

| Assistance Listing Numbers | Name of Federal Program or Cluster |
|---|---|
| 21.027 | COVID-19 Coronavirus State and Local Fiscal Recovery Funds |

8. Dollar threshold used to distinguish between Type A and Type B programs: $750,000.

9. Auditee qualified as a low-risk auditee? ☐ Yes ☒ No

**Section II – Financial Statement Findings**

| Reference Number | Finding |
|---|---|
| | No matters are reportable. |

**Section III – Federal Award Findings and Questioned Costs**

| Reference Number | Finding |
|---|---|
| | No matters are reportable. |

**Fayetteville Public Library**
**A Component Unit of the City of Fayetteville, Arkansas**
**Schedule of Prior Audit Findings**
**Year Ended December 31, 2023**

| Reference Number | Summary of Finding | Status |
|---|---|---|
| | No matters are reportable. | |